

by a party against the United States, its agencies, its officers, or any person.

**William J. Clinton**

The White House,  
March 25, 1996.

[Filed with the Office of the Federal Register,  
8:45 a.m., March 27, 1996]

NOTE: This Executive order was published in the *Federal Register* on March 28.

**Executive Order 12995—  
Amendment to Executive Order No.  
12873**

*March 25, 1996*

By the authority vested in me as President by the Constitution and the laws of the United States of America, and in order to assist paper mills in their procurement of recovered materials to use as raw materials, it is hereby ordered that Executive Order No. 12873 is amended as follows:

**Section 1.** Section 504(a) of Executive Order No. 12873 shall read: “(a) For high speed copier paper, offset paper, forms bond, computer printout paper, carbonless paper, file folders, white woven envelopes and for other uncoated printing and writing paper, such as writing and office paper, book paper, cotton fiber paper, and cover stock, the minimum content standard shall be no less than 20 percent postconsumer materials beginning December 31, 1994. This minimum content standard shall be increased to 30 percent beginning on December 31, 1998.”

**Sec. 2.** Section 504(b) of Executive Order No. 12873 shall be deleted and section 504(c) of that order shall be redesignated as section 504(b) and shall read: “(b) As an alternative to meeting the standards in section 504(a), for all printing and writing papers, the minimum content standard shall be no less than 50 percent recovered materials that are a waste material byproduct of a finished product other than a paper or textile product which would otherwise be disposed of in a landfill, as determined by the State in which the facility is located.”

**Sec. 3.** The last sentence of section 301(a) of Executive Order No. 12873 shall read “In

carrying out his or her functions, the Federal Environmental Executive shall consult with the Chairman of the Council on Environmental Quality.”

**William J. Clinton**

The White House,  
March 25, 1996.

[Filed with the Office of the Federal Register,  
8:45 a.m., March 27, 1996]

NOTE: This Executive order was released by the Office of the Press Secretary on March 26, and it was published in the *Federal Register* on March 28.

**Statement on the Death of  
Edmund Muskie**

*March 26, 1996*

Hillary and I were deeply saddened to learn of the death of former Senator Edmund Muskie. A dedicated legislator and caring public servant, Senator Muskie was a leader in the best sense. He spoke from his heart and acted with conviction. Generations to come will benefit from his steadfast commitment to protecting the land. Our thoughts and prayers go out to his family, his friends, and the people of Maine at this difficult time.

**Message to the Congress on Angola**

*March 25, 1996*

*To the Congress of the United States:*

I hereby report to the Congress on the developments since September 26, 1995, concerning the national emergency with respect to Angola that was declared in Executive Order No. 12865 of September 26, 1993. This report is submitted pursuant to section 401(c) of the National Emergencies Act, 50 U.S.C. 1641(c), and section 204(c) of the International Emergency Economic Powers Act, 50 U.S.C. 1703(c).

On September 26, 1993, I declared a national emergency with respect to Angola, invoking the authority, *inter alia*, of the International Emergency Economic Powers Act (50 U.S.C. 1701 *et seq.*) and the United Nations Participation Act of 1945 (22 U.S.C. 287c). Consistent with United Nations Secu-

rity Council Resolution 864, dated September 15, 1993, the order prohibited the sale or supply by United States persons or from the United States, or using U.S.-registered vessels or aircraft, of arms and related materiel of all types, including weapons and ammunition, military vehicles, equipment and spare parts, and petroleum and petroleum products to the territory of Angola other than through designated points of entry. The order also prohibited such sale or supply to the National Union for the Total Independence of Angola ("UNITA"). United States persons are prohibited from activities that promote or are calculated to promote such sales or supplies, or from attempted violations, or from evasion or avoidance or transactions that have the purpose of evasion or avoidance, of the stated prohibitions. The order authorized the Secretary of the Treasury, in consultation with the Secretary of State, to take such actions, including the promulgation of rules and regulations, as might be necessary to carry out the purposes of the order.

1. On December 10, 1993, the Treasury Department's Office of Foreign Assets Control ("FAC") issued the UNITA (Angola) Sanctions Regulations (the "Regulations") (58 *Fed. Reg.* 64904) to implement the President's declaration of a national emergency and imposition of sanctions against Angola (UNITA). There have been no amendments to the Regulations since my report of September 18, 1995.

The Regulations prohibit the sale or supply by United States persons or from the United States, or using U.S.-registered vessels or aircraft, of arms and related materiel of all types, including weapons and ammunition, military vehicles, equipment and spare parts, and petroleum and petroleum products to UNITA or to the territory of Angola other than through designated points. United States persons are also prohibited from activities that promote or are calculated to promote such sales or supplies to UNITA or Angola, or from any transaction by any United States persons that evades or avoids, or has the purpose of evading or avoiding, or attempts to violate, any of the prohibitions set forth in the Executive order. Also prohibited are transactions by United States persons, or

involving the use of U.S.-registered vessels or aircraft, relating to transportation to Angola or UNITA of goods the exportation of which is prohibited.

The Government of Angola has designated the following points of entry as points in Angola to which the articles otherwise prohibited by the Regulations may be shipped: *Airports*: Luanda and Katumbela, Benguela Province; *Ports*: Luanda and Lobito, Benguela Province; and Namibe, Namibe Province; and *Entry Points*: Malongo, Cabinda Province. Although no specific license is required by the Department of the Treasury for shipments to these designated points of entry (unless the item is destined for UNITA), any such exports remain subject to the licensing requirements of the Departments of State and/or Commerce.

2. The FAC has worked closely with the U.S. financial community to assure a heightened awareness of the sanctions against UNITA—through the dissemination of publications, seminars, and notices to electronic bulletin boards. This educational effort has resulted in frequent calls from banks to assure that they are not routing funds in violation of these prohibitions. United States exporters have also been notified of the sanctions through a variety of media, including special fliers and computer bulletin board information initiated by FAC and posted through the U.S. Department of Commerce and the U.S. Government Printing Office. There have been no license applications under the program.

3. The expenses incurred by the Federal Government in the 6-month period from September 18, 1995, through March 25, 1996, that are directly attributable to the exercise of powers and authorities conferred by the declaration of a national emergency with respect to Angola (UNITA) are reported to be about \$226,000, most of which represents wage and salary costs for Federal personnel. Personnel costs were largely centered in the Department of the Treasury (particularly in the Office of Foreign Assets Control, the U.S. Customs Service, the Office of the Under Secretary for Enforcement, and the Office of the General Counsel) and the Department of State (particularly the Office of Southern African Affairs).

I will continue to report periodically to the Congress on significant developments, pursuant to 50 U.S.C. 1703(c).

**William J. Clinton**

The White House,  
March 25, 1996.

NOTE: This message was released by the Office of the Press Secretary on March 27.

**Statement on Signing the Land Disposal Program Flexibility Act of 1996**

*March 26, 1996*

Today I am pleased to sign into law H.R. 2036, the "Land Disposal Program Flexibility Act of 1996," which brings needed reforms to the Solid Waste Disposal Act (SWDA).

This Act would eliminate a statutory mandate that requires the Environmental Protection Agency (EPA) to promulgate stringent and costly treatment requirements for certain low-risk wastes that already are regulated under the Clean Water Act or Safe Drinking Water Act. The EPA considers these wastes to present little or no risk, due to existing regulation under State and Federal law.

The Act requires EPA to conduct a study to determine whether, following elimination of this mandate, there will be any risks that might not be addressed by State or other Federal laws. It also preserves EPA's authority to impose any additional controls that are needed to protect public health and the environment. In addition, H.R. 2036 reforms certain municipal landfill ground water monitoring requirements under current law, thereby easing burdens on local governments.

The Administration's support for H.R. 2036 originated in its initiative for Reinventing Environmental Regulation, as announced on March 16, 1995. As part of that initiative, I made a commitment to support common-sense reforms to the SWDA—if those reforms could be developed through a bipartisan process. This Act addresses one of the most important issues that the Administration identified in our initiative. Once implemented by EPA, it will eliminate an unnecessary and duplicative layer of costly regulation,

yielding tens of millions of dollars in savings to private industry.

**William J. Clinton**

The White House,  
March 26, 1996.

NOTE: H.R. 2036, approved March 26, was assigned Public Law No. 104-119. This statement was released by the Office of the Press Secretary on March 27.

**Remarks to the National Governors' Association Education Summit in Palisades, New York**

*March 27, 1996*

Thank you very much, Governor Miller, Governor Thompson; Lou Gerstner. Thank you for hosting this terribly important event. To all of the Governors and distinguished guests, education leaders, and business leaders who are here, let me say that I am also delighted to be here with the Secretary of Education, Governor Dick Riley. I believe that he and Governor Hunt and Governor Branstad and I were actually there when the "Nation At Risk" report was issued, as well as when the education summit was held by President Bush. I want to thank Secretary Riley for the work that he has done with the States and with educators all across the country. And I know that every one of you has worked with him, but I'm glad to have him here, and he's been a wonderful partner for me and I think for you.

This is an extraordinary meeting of America's business leaders and America's Governors. I know some have raised some questions about it, but let me just say on the front end I think it is a very appropriate and a good thing to do, and I applaud those who organized it and those who have attended.

The Governors, after all, have primary, indeed constitutional responsibility for the conditions of our public schools. And the business leaders know well, perhaps better than any other single group in America, what the consequences of our failing to get the most out of our students and achieve real educational excellence will be for our Nation.

So I am very pleased to see you here doing this, and I want to thank each and every one